#### REPORT

## LEGISLATIVE FISCAL OFFICE STATE OF LOUISIANA

JUNE 30, 2013

## LEGISLATIVE FISCAL OFFICE STATE OF LOUISIANA

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#### **INDEPENDENT AUDITOR'S REPORT**

December 26, 2013

Honorable John A. Alario, Jr., Co-Chair Honorable Charles E. Kleckley, Co-Chair Legislative Budgetary Control Council State of Louisiana Baton Rouge, LA 70804

#### Report on the Financial Statements

We have audited the accompanying financial statements of the Legislative Fiscal Office, State of Louisiana, as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the Legislative Fiscal Office's basic financial statements as listed in the index to the report.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the Legislative Fiscal Office, State of Louisiana, as of June 30, 2013, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information on pages 4 through 5 and 22 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Legislative Fiscal Office, State of Louisiana's basic financial statements. The required supplementary information on page 23 is presented for purposes of additional analysis as required by the Governmental Accounting Standards Board (GASB) and is not a required part of the basic financial statements.

The required supplementary information on page 23 is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the required supplementary information is fairly stated in all material respects in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated December 26, 2013, on our consideration of the Legislative Fiscal Office, State of Louisiana's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Legislative Fiscal Office, State of Louisiana's internal control over financial reporting and compliance.

Duplantier, Hrapmann, Hogan & Maher, LLP

#### LEGISLATIVE FISCAL OFFICE STATE OF LOUISIANA MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2013

This section of the Legislative Fiscal Office, State of Louisiana's annual financial report presents management's analysis of the Legislative Fiscal Office's financial performance for the year ended June 30, 2013. This analysis should be read in conjunction with the audited financial statements, which follow this section.

#### FINANCIAL HIGHLIGHTS:

The Legislative Fiscal Office's net position increased by \$15,237 due to an increase in the Legislative Fiscal Office's current assets and a decrease in total expenses.

The general revenues of the Legislative Fiscal Office were \$2,430,329, which is an increase of \$32 from prior year.

The total expenditures/expenses of the Legislative Fiscal Office were \$2,415,092, which is a decrease of \$9,959 from prior year.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS:**

This report consists of three sections: management's discussion and analysis, basic financial statements and required supplementary information. The basic financial statements comprise three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements.

#### BASIC FINANCIAL STATEMENTS:

The financial statements of the Legislative Fiscal Office report information about the Legislative Fiscal Office using accounting methods similar to those used by private companies. These financial statements provide financial information about the activities of the Legislative Fiscal Office.

The Governmental Fund Balance Sheet/Statement of Net Position (page 6) presents the current and long-term portions of assets and liabilities separately.

The Statement of Governmental Fund Revenues, Expenditures and Changes in the Fund Balance/Statement of Activities (page 7) presents information on how the Legislative Fiscal Office's net position changed as a result of current period operations.

#### LEGISLATIVE FISCAL OFFICE STATE OF LOUISIANA MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2013

The following presents condensed financial information of the Legislative Fiscal Office:

#### SUMMARY STATEMENTS OF NET POSITION:

	June 30, 2013	June 30, 2012
ASSETS:		
Current assets	\$1,622,212	\$1,511,365
Capital assets	33,827	4,843
Total assets	1,656,039	<u>1,516,208</u>
LIABILITIES:		
Current liabilities	35,515	38,395
Long-term liabilities	1,476,498	1,349,024
Total liabilities	1,512,013	1,387,419
Invested in capital assets	33,827	4,843
Unrestricted	110,199	123,946
Total net position	\$ <u>144,026</u>	\$ 128,789

#### SUMMARY STATEMENTS OF ACTIVITIES:

	For the Year Ended June 30, 2013	For the Year Ended June 30, 2012
General revenues	\$2,430,329	\$2,430,297
Expenditures/expenses	2,415,092	2,425,051
Change in net position	\$ 15,237	\$5,246

#### **BUDGET ANALYSIS:**

A comparison of budget to actual operations is a required supplementary schedule and is presented in the accompanying supplementary information. The Legislative Fiscal Office was under budget in the areas of personnel services, travel, and operating services, but was over budget in the areas of professional services, supplies, and capital outlay. Total expenditures were \$110,685 less than budgeted amounts primarily due to personnel services being less than the budgeted amount.

#### CONTACTING THE LEGISLATIVE FISCAL OFFICE'S MANAGEMENT:

This audit report is designed to provide a general overview of the Legislative Fiscal Office and to demonstrate the Legislative Fiscal Office's accountability for its finances. If you have any questions about this report or need additional information, please contact the Legislative Fiscal Office, State of Louisiana, P.O. Box 44097, Capitol Station, Baton Rouge, Louisiana 70804.

# LEGISLATIVE FISCAL OFFICE STATE OF LOUISIANA GOVERNMENTAL FUND BALANCE SHEET/STATEMENT OF NET POSITION JUNE 30, 2013

		General <u>Fund</u>		Adjustments*		Statement of Net Position
ASSETS: Cash in bank (Note 2)	\$	1,614,897	\$	-	\$	1,614,897
Prepaid expense		7,315		-		7,315
Capital assets (net of allowance						
for depreciation) (Note 3)	<u> </u>	=		33,827 (	1)	33,827
TOTAL ASSETS		1,622,212		33,827		1,656,039
LIABILITIES:						
Accounts payable and other accrued expenses		35,515		=		35,515
Compensated absences (Note 1):						
Current portion		-		42,809 (		42,809
Non-current portion				5.40	2)	171,238
OPEB payable (Note 7)	-			1,262,451 (	2)	1,262,451
Total liabilities		35,515	,	1,476,498		1,512,013
FUND BALANCE/NET POSITION:						
Assigned (Note 13)		1,476,498		(1,476,498)		8=
Unassigned		110,199		(110,199)		
Total fund balance	-	1,586,697		X 2 2		
TOTAL LIABILITIES AND FUND BALANCE	\$_	1,622,212				
NET POSITION:						
Invested in capital assets				33,827		33,827
Unrestricted				110,199		110,199
TOTAL NET POSITION			\$	144,026	\$	144,026

#### \*Explanations

- (1) Capital assets used in the governmental activities are not financial resources and, therefore, are not reported in the General Fund.
- (2) Long-term liabilities, such as compensated absences and other postemployment benefits, are not due and payable in the current period and, therefore, are not reported in the General Fund.

See accompanying notes.

#### LEGISLATIVE FISCAL OFFICE STATE OF LOUISIANA STATEMENT OF GOVERNMENTAL FUND REVENUES, EXPENDITURES AND CHANGES IN THE FUND BALANCE/STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2013

		General <u>Fund</u>	<u>Ad</u>	ljustments*		Statement of Activities
EXPENDITURES/EXPENSES:	<b>6</b>				•	
Personnel services	\$	2,093,681	\$	127,474 (1)	\$	2,221,155
Professional services		135,872		¥0		135,872
Travel		605		<b>≅</b> 0		605
Operating services		28,625		•		28,625
Supplies		19,079		#1		19,079
Capital outlay		38,740		(36,992)		1,748
Depreciation (Note 3)	_			8,008 (2)	9a <b>-</b>	8,008
Total expenditures/expenses		2,316,602	·	98,490	5	2,415,092
GENERAL REVENUES: State appropriations Other income Total general revenues	-	2,430,297 32 2,430,329	_	- - -	% <b>-</b> ≥ <b>-</b>	2,430,297 32 2,430,329
Excess of revenues over expenditures/expenses		113,727		(113,727)		( <u>100</u>
Change in net position		•		15,237		15,237
Fund Balance/Net Position (Deficit): Beginning of Year End of Year	\$_	1,472,970 1,586,697	15 (2	1,344,181) 1,442,671)	\$	128,789 144,026

#### \*Explanations

- (1) Expenses of long-term obligations for compensated absences and other postemployment benefits reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the General Fund.
- (2) Governmental funds report capital outlay as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.

See accompanying notes.

#### NATURE OF OPERATIONS

The Legislative Fiscal Office, created by Title 24, Chapters 601 through 605 of the Louisiana Revised Statutes provides research and technical assistance concerning fiscal matters for the Legislative branch of government.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:

Governmental accounting principles and practices are promulgated and established by the Governmental Accounting Standards Board (GASB). The GASB has issued a *Codification of Governmental Accounting and Financial Reporting Standards*. This codification and subsequent GASB pronouncements are recognized as accounting principles generally accepted in the United States of America for state and local governments. The accompanying financial statements have been prepared in accordance with such pronouncements.

The following is a summary of the more significant accounting policies.

<u>Financial Reporting Entity</u> – Application of Section 2100 of the GASB Codification defines the governmental reporting entity (in relation to the Legislative Fiscal Office) to be the State of Louisiana. The accompanying financial statements of the Legislative Fiscal Office contain sub-account information of the General Fund of the State of Louisiana. Annually, the State of Louisiana issues financial statements, which include the activity contained in the accompanying financial statements. However, the activity may be presented or classified differently due to perspective differences. The Legislative Fiscal Office has no fiduciary funds or component units.

<u>Fund Accounting</u> – The Legislative Fiscal Office uses fund accounting (separate set of self-balancing accounts) to reflect the sources and uses of available resources and the budgetary restrictions placed on those funds by the Louisiana Legislature. The Legislative Fiscal Office has only a general fund, which is used to account for all of the Legislative Fiscal Office's activities, including the acquisition of capital assets and the servicing of long-term liabilities.

#### Basis of Accounting:

Basis of accounting refers to when revenues and expenditures are recognized and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

The Legislative Fiscal Office presents a Statement of Net Position and a Statement of Activities. These statements reflect entity-wide operations of the Legislative Fiscal Office. The Legislative Fiscal Office has only a General Fund, supported by an appropriation from the State of Louisiana and self-generated funds.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (Continued)

Basis of Accounting: (Continued)

Within the accompanying statements, the General Fund column of the Statement of Net Position and the Statement of Activities reports all activities of the Legislative Fiscal Office using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. Management considers revenues to be available if they are collected within 45 days of the end of the current fiscal period. However, as management considers it available regardless of when received, the legislative appropriation is recorded during the year, and for the year, the appropriation is made, and interest and other revenues are recorded when earned. Expenditures are recorded when a liability is incurred, as in accrual accounting. However, compensated absences and other postemployment benefits (OPEB) costs are recorded when payment is due.

The General Fund column is adjusted to create a Statement of Net Position and Statement of Activities. Within this column, amounts are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

#### Capital Assets:

The accompanying Statement of Net Position reflects furniture, fixtures, and equipment used by the Legislative Fiscal Office, and funded by the legislative appropriation, in daily operations. Those assets are recorded at cost.

The accompanying statements do not include the value of land and buildings provided without cost to the Legislative Fiscal Office. Those assets are recorded with the annual financial statements of the State of Louisiana.

#### **Budgetary Practices:**

The Legislative Fiscal Office is required to submit to the Legislative Budgetary Control Council an estimate of the financial requirements for the ensuing fiscal year. The General Fund appropriation is enacted into law by the Legislature and sent to the Governor for his signature. The Legislative Fiscal Office is authorized to transfer budget amounts between accounts in the General Fund. Revisions that alter total appropriations must be approved by the Legislature. The level of budgetary responsibility is by total appropriation. All annual appropriations lapse at fiscal year end, and require that any amount not expended or encumbered at the close of the fiscal year be returned to the State General Fund unless otherwise reappropriated by subsequent legislative action. Current appropriation legislation authorizes such reappropriation of prior year funds.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (Continued)

**Budgetary Practices: (Continued)** 

The budget of the General Fund is prepared on the budgetary (legal) basis of accounting. In compliance with budgetary authorization, the Legislative Fiscal Office includes the prior year's fund balance represented by appropriate liquid assets remaining in the fund as a budgeted revenue in the succeeding year. The result of operations on a GAAP basis does not recognize the fund balance allocation as revenue as it represents prior period's excess of revenues over expenditures.

Encumbrance accounting is used during the year to reserve portions of the annual appropriation for unfilled purchase orders. Year-end encumbrances are not charged against the current year appropriation and are carried forward into the next budget year.

#### Leave Benefits:

Accumulated unpaid annual, sick and compensatory leave is reported in the Statement of Net Position and Statement of Activities within the accompanying financial statements. The Legislative Fiscal Office's employees accrue unlimited amounts of annual and sick leave at varying rates as established by the Legislative Fiscal Office's personnel manual. Upon resignation or retirement, unused annual leave of up to 300 hours is paid to employees at the employee's current rate of pay. Upon retirement, annual leave in excess of 300 hours and unused sick leave are credited as earned service in computing retirement benefits.

Furthermore, employees earn compensatory leave for hours worked in excess of 40 hours per work week. The compensatory leave may be used similarly to annual or sick leave. At June 30, 2013, annual leave of up to 300 hours, for which employees could be paid upon resignation or retirement, and compensatory leave, computed in accordance with the *Codification of Governmental Accounting and Financial Reporting Standards* Section C60.105, totaled \$214,047.

The following are the changes in compensated absences during the year:

Balance Net		Balance
July 1, 2012	<u>Change</u>	<u>June 30, 2013</u>
\$ <u>216,833</u>	\$ <u>(2,786)</u>	\$214,047

The additions and reductions to compensated absences during the 2012-2013 fiscal year represent the net change during the year because the additions and deductions could not be readily determined.

#### 1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u>: (Continued)

#### Postemployment Benefits:

The Legislative Fiscal Office, State of Louisiana, provides certain health care and life insurance benefits for retired employees. Substantially all of the Legislative Fiscal Office's employees may become eligible for those benefits if they reach normal retirement age while working for the Legislative Fiscal Office. These benefits for retirees and similar benefits for active employees are provided through the State's Office of Group Benefits Plan and the LSU System Health Plan. Monthly premiums are paid jointly by the employee and the Legislative Fiscal Office. The Legislative Fiscal Office recognizes the cost of providing these benefits as expenditures in the year paid in the General Fund. For the year ended June 30, 2013, those costs totaled \$40,768, which covered 4 retired employees, funded through the legislative appropriation.

#### Fund Balance:

During the fiscal year ended June 30, 2011, the Legislative Fiscal Office implemented GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions. This Statement provides more clearly defined fund balance categories to make the nature and extent of the constraints placed on a government's fund balances more transparent. The following classifications describe the relative strength of the spending constraints:

- Nonspendable includes fund balance amounts that cannot be spent either because it
  is in a nonspendable form (such as inventory) or because of legal or contractual
  constraints.
- Restricted includes fund balance amounts that are constrained for specific purposes
  which are externally imposed by providers (such as grantors, bondholders, and
  higher levels of government) or amounts constrained due to constitutional provisions
  or enabling legislation.
- Committed includes fund balance amounts that are constrained for specific purposes
  that are internally imposed by the Legislative Fiscal Office itself, using its highest
  level of decision-making authority. To be reported as committed, amounts cannot be
  used for any other purpose unless the Legislative Fiscal Office takes the same
  highest level action to remove or change the constraint.
- Assigned includes fund balance amounts that the Legislative Fiscal Office intends to
  use for specific purposes that are neither considered restricted nor committed. Intent
  can be expressed by the Legislative Fiscal Office or by an official or body to which
  the Legislative Fiscal Office delegates the authority.
- Unassigned fund balance amounts include the residual amounts of fund balance which do not fall into one of the other components. Positive amounts are reported only in the general fund.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES: (Continued)

#### Fund Balance: (Continued)

The Legislative Fiscal Office applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used. The Legislative Fiscal Office does not have a formal minimum fund balance policy.

#### Net Position:

Net position comprises the various net earnings from revenues and expenses. Net position is classified in the following components:

- (a) *Invested in capital assets* consists of the Legislative Fiscal Office's total investment in capital assets, net of accumulated depreciation.
- (b) Restricted consists of resources restricted by external sources such as creditors, grantors, contributors, or by law.
- (c) Unrestricted consists of resources derived from state appropriations. These resources are used for transactions relating to general operations of the Legislative Fiscal Office and may be used at its discretion to meet current expenses and for any purpose.

#### Adoption of New Accounting Policies:

During the fiscal year ended June 30, 2013, the Legislative Fiscal Office implemented GASB Statement No. 63, Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position. This statement redefined the residual of all other elements presented in the Statement of Net Position from "Net Assets" to "Net Position."

#### CASH IN BANK:

Under State law, the Legislative Fiscal Office may deposit funds in an approved bank located in the State. These public deposits must be secured by federal deposit insurance or the pledge of securities owned by the fiscal agent bank. The market value of the pledged securities plus the federal deposit insurance must at all times equal the amount on deposit with the fiscal agent bank.

At June 30, 2013, the carrying amount of the Legislative Fiscal Office's cash account was \$1,614,897, and the bank balance was \$1,625,560. All cash was covered by federal depository insurance or pledged securities held by the Federal Reserve Bank in the name of the Legislative Fiscal Office.

#### 3. CAPITAL ASSETS:

The accompanying statements reflect furniture and equipment used by the Legislative Fiscal Office, and funded by the legislative appropriation, in daily operations. Those assets are recorded at cost. Furniture and equipment with acquisition costs of \$1,000 or greater are capitalized and depreciated as follows:

		Allowance for	Net
	Cost	<b>Depreciation</b>	<u>Value</u>
Balance, July 1, 2012	\$ 103,892	\$ (99,049)	\$ 4,843
Acquisitions	36,992	<u></u> );	36,992
Dispositions	(19,185)	19,185	-
Depreciation		(8,008)	(8,008)
Balance, June 30, 2013	\$ <u>121,699</u>	\$ <u>(87,872)</u>	\$ <u>33,827</u>

The depreciable assets are depreciated using the straight-line method of allocating costs over the following useful lives:

Computer equipment	5 years
Office machinery and equipment	7 years

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

#### 4. RETIREMENT SYSTEM:

#### Plan Description:

Substantially all employees and members of the Legislative Fiscal Office participate in the Louisiana State Employees' Retirement System (LASERS), considered to be a single-employer defined benefit plan due to a material portion of its activity being with one employer, the State of Louisiana. The pension plan is administered by a separate Board of Trustees. LASERS provides retirement, disability and survivor benefits to participating, eligible employees. Benefits are established and amended by state statute and guaranteed by the State of Louisiana under provisions of the Louisiana Constitution of 1974. LASERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to Louisiana State Employees' Retirement System, P. O. Box 44213, Baton Rouge, Louisiana 70804-4213, or by calling (225) 922-0600.

#### 4. RETIREMENT SYSTEM: (Continued)

#### Funding Policy:

Plan members of the Legislative Fiscal Office are required by state statute to contribute 7 ½% or 8% (depending on their date of hire) of their annual covered salary to LASERS. The Fiscal Office (as their employer) is required to contribute at an actuarially determined rate. The current employer rate is 29.1% of annual covered payroll. The contribution requirements of plan members and the employer are established and amended by state law. As required by state law, the employer contributions are determined by actuarial valuation and are subject to change each year based on the results of the valuation for the prior fiscal year. The State of Louisiana funds the employer contribution through the annual legislative appropriation. The Legislative Fiscal Office's employer contributions to LASERS for the years ended June 30, 2013, 2012 and 2011, which were equal to the required contributions for each year, were \$425,945; \$388,233; and \$316,279, respectively.

#### 5. LITIGATION, CLAIMS AND SIMILAR CONTINGENCIES:

Losses arising from litigation, claims and similar contingencies are considered State liabilities and are paid by special appropriations made by the Louisiana Legislature. Any applicable litigation, claims, and similar contingencies are not recognized in the accompanying financial statements.

At June 30, 2013, the Legislative Fiscal Office was not involved in any lawsuits or threatened litigations.

#### 6. OTHER COSTS:

The State of Louisiana, through other appropriations, provides office space, utilities and janitorial services for the office facilities, all of which are not included in the accompanying financial statements.

#### 7. POSTEMPLOYMENT HEALTH CARE AND LIFE INSURANCE BENEFITS:

Substantially all Legislative Fiscal Office employees become eligible for postemployment health care and life insurance benefits if they reach normal retirement age while working for the Legislative Fiscal Office. The Legislative Fiscal Office only offers participation in the State Office of Group Benefits (OGB) Plan unless an employee transferred from another agency which offered the LSU System Health Plan. The OGB Plan also offers a life insurance plan. Information about each of these two plans is presented below.

#### 7. POSTEMPLOYMENT HEALTH CARE AND LIFE INSURANCE BENEFITS: (Continued)

#### LSU System Health Plan:

The plan is identified as a single-employer defined benefit healthcare plan that is not administered as a trust or equivalent arrangement. The LSU System Health Plan offers eligible employees, retirees, and their eligible dependents the opportunity to participate in comprehensive health and preventive care coverage that gives members a unique, consumer-driven health-care approach to pay routine health expenses and provides coverage for major healthcare expenses. Within the LSU System Health Plan members have a choice of selecting LSU First Option 1 or LSU First Option 2. Option 1 is more costly, but features both lower yearly deductibles and out-of-network coinsurance requirements. Eligible retirees are provided \$25,000 in life insurance coverage for their lifetime at no cost to the retiree. Beginning January 1, 2014, all Legislative Fiscal Office employees will have the ability to participate in the plan.

The LSU System Health Plan selects claim and pharmaceutical administrators to administer its program. Both claim and pharmacy administrators are selected through a formal Request for Proposals process followed by negotiations between the System and qualified vendors.

The LSU System Health Plan originally began as a pilot program within the State Office of Group Benefits (OGB), the office that provides health benefits to state employees. The LSU System Health Plan does not issue a publicly available financial report, but it is included in the LSU System's audited Financial Report. The Financial Report may be obtained from the LSU System's website at <a href="http://www.lsusystem.edu/">http://www.lsusystem.edu/</a>.

#### State OGB Plan:

The Legislative Fiscal Office's employees may participate in the State of Louisiana's Other Postemployment Benefit Plan (OPEB Plan), a cost-sharing, multiple-employer defined benefit plan, but classified as an agent multiple-employer defined benefit OPEB Plan for financial reporting purposes since the plan is not administered as a formal trust. The OPEB Plan provides medical and life insurance to eligible active employees, retirees and their beneficiaries. The Office of Group Benefits administers the plan. LRS 42:801-883 assigns the authority to establish and amend benefit provisions of the plan. The Office of Group Benefits does not issue a publicly available financial report of the OPEB Plan; however, it is included in the State of Louisiana Comprehensive Annual Financial Report (CAFR). You may obtain a copy of the CAFR on the Office of Statewide Reporting and Accounting Policy's website at www.doa.la.gov/osrap.

#### 7. POSTEMPLOYMENT HEALTH CARE AND LIFE INSURANCE BENEFITS: (Continued)

#### **FUNDING POLICIES**

#### LSU System Health Plan:

While actuarially determined, the plan rates must be approved by OGB under LRS 42:851.B. Plan rates are in effect for one year and members have the opportunity to switch providers during the open enrollment period which usually occurs in October.

The plan is financed on a pay as you go basis. The pay-as-you-go expense is the net expected cost of providing retiree benefits. This expense includes all expected claims and related expenses and is offset by retiree contributions.

Depending upon the Option selected, during the year ended June 30, 2013, employee premiums for a single member receiving benefits range from \$74 to \$85 per month for retiree-only coverage with Medicare or from \$126 to \$144 per month for retiree-only coverage without Medicare. The premiums for the year ended June 30, 2013 for a retiree and spouse range from \$131 to \$302 per month for those with Medicare or from \$356 to \$409 per month for those without Medicare.

The Legislative Fiscal Office contributed anywhere from \$220 to \$255 per month for retiree-only coverage with Medicare or from \$888 to \$928 per month for retiree-only coverage without Medicare during the year ended June 30, 2013. Also, the Legislative Fiscal Office's contributions ranged from \$392 to \$905 per month for retiree and spouse with Medicare or \$1,424 for retiree and spouse without Medicare.

#### State OGB Plan

The contribution requirements of plan members and the Legislative Fiscal Office are established and may be amended by LRS 42:801-883. Employees do not contribute to their postemployment benefits cost until they become retirees and begin receiving those benefits. The retirees contribute to the cost of retiree healthcare based on a service schedule. Contribution amounts vary depending on what healthcare provider is selected from the plan and if the member has Medicare coverage.

#### 7. POSTEMPLOYMENT HEALTH CARE AND LIFE INSURANCE BENEFITS: (Continued)

#### FUNDING POLICIES (Continued)

The OGB offers four standard plans for both active and retired employees: the Preferred Provider Organization (PPO) Plan, the Health Maintenance Organization (HMO) Plan, the Medical Home HMO (MH-HMO) Plan, and the Regional HMO Plan (available in 2012 only). The OGB also offers a Consumer Driven Health Plan with a Health Savings Account option (CDHP-HSA). Retired employees who have Medicare Part A and Part B coverage also have access to OGB Medicare Advantage Plans, which are offered on a calendar year basis. Depending upon the plan selected, during fiscal year 2013, employee premiums for a single member receiving benefits range from \$83 to \$87 per month for employee-only coverage with Medicare or from \$134 to \$144 per month for employee-only coverage without Medicare. The premiums for an employee and spouse for the year ended June 30, 2013, range from \$145 to \$322 per month for those with Medicare or from \$427 to \$468 per month for those without Medicare.

The plan is currently financed on a pay as you go basis, with the Legislative Fiscal Office contributing anywhere from \$248 to \$261 per month for retiree-only coverage with Medicare or from \$851 to \$928 per month for retiree-only coverage without Medicare during fiscal year 2013. Also, the Legislative Fiscal Office contributions range from \$436 to \$966 per month for retiree and spouse with Medicare or \$1,300 to \$1,424 for retiree and spouse without Medicare during the year ended June 30, 2013.

OGB also provides eligible retirees Basic Term Life, Basic Plus Supplemental Term Life, Dependent Term Life and Employee Accidental Death and Dismemberment coverage, which is underwritten by The Prudential Insurance Company of America. The total premium is approximately \$1 per thousand dollars of coverage of which the employer pays approximately one half of the premium. Maximum coverage is capped at \$50,000 with a reduction formula of 25% at age 65 and 50% at age 70, with accidental death & dismemberment coverage ceasing at age 70 for retirees. Spouse life insurance is also available.

#### ANNUAL OPEB COST

The Legislative Fiscal Office's Annual Required Contribution (ARC) is an amount actuarially determined in accordance with GASB 45. The ARC represents a level of funding that, if paid on an ongoing basis, would cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed thirty years. A level percentage of payroll amortization method, open period, was used. The total ARC for the fiscal year beginning July 1, 2012 was \$168,831.

#### 7. POSTEMPLOYMENT HEALTH CARE AND LIFE INSURANCE BENEFITS: (Continued)

#### ANNUAL OPEB COST (Continued)

The following table presents the Legislative Fiscal Office's OPEB Obligation for the year ended June 30, 2013. The table shows the components of each plan's annual OPEB cost for the year ended June 30, 2013, the amount actually contributed to the plan, and changes in the plan's net OPEB obligation to the retiree health plan:

	Office of Group	LSU System	
	Benefits Plan	Health Plan	<u>Total</u>
Annual required contribution	\$ 149,100	\$ 19,731	\$ 168,831
Interest on net OPEB obligation	43,510	1,889	45,399
ARC adjustment	(41,700)	(1,502)	(43,202)
Annual OPEB Cost (expense)	150,910	20,118	171,028
Contributions made	(40,768)	-	(40,768)
Increase in Net OPEB Obligation	110,142	20,118	130,260
Beginning Net OPEB Obligation	1,087,765	44,426	1,132,191
<b>Ending Net OPEB Obligation</b>	\$ <u>1,197,907</u>	\$ 64,544	\$1,262,451

The Legislative Fiscal Office's annual OPEB cost, the percentage of annual OPEB cost contributed to the plans and the net OPEB obligation for the fiscal year ended June 30, 2013, and the two preceding fiscal years were as follows:

Fiscal	35 000	Annual	Percentage of Annual OPEB	Net OPEB
Enc	<u>ded</u>	OPEB Cost	Cost Contributed	Obligation
<u>OGB</u>				
June 30	, 2013	\$ 150,910	27.01%	\$ 1,197,907
June 30,	, 2012	150,115	28.46%	1,087,765
June 30.	, 2011	192,363	15.64%	980,370
<u>LSU</u>				
June 30.	, 2013	\$ 20,118	0%	\$ 64,544
June 30.	, 2012	17,382	0%	44,426
June 30.	, 2011	9,799	0%	27,044

## 7. <u>POSTEMPLOYMENT HEALTH CARE AND LIFE INSURANCE BENEFITS</u>: (Continued) FUNDED STATUS AND FUNDING PROGRESS

Act 910 of the 2008 Regular Session established the Postemployment Benefits Trust Fund effective July 1, 2008; however, neither the Legislative Fiscal Office, nor the State of Louisiana have made contributions to it. Since the plan has not been funded, the Legislative Fiscal Office's entire actuarial accrued liability of \$2,021,200 for the OGB Plan was unfunded. The LSU System Health Plan does not use a trust fund to administer the financing of the plan and the payment of benefits.

The funded status of the plans, as determined by actuaries as of July 1, 2012, was as follows:

	Office of Group Benefits Plan	LSU Systen Health Plan	
Actuarial accrued liability (AAL) Actuarial value of plan assets	\$ 2,021,200	\$ 188,848	\$ 2,210,048
Unfunded actuarial accrued liability (UAAL)	\$_2,021,200	\$ <u>188,848</u>	\$ <u>2,210,048</u>
Funded ratio (actuarial value of plan assets/AAL)	0%	0%	0%
Covered payroll (annual payroll of active employees covered by the plans)			\$ 1,458,052
UAAL as a percentage of covered payroll			151.58%

#### ACTUARIAL METHODS AND ASSUMPTIONS

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information that shows whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities consistent with the long-term perspective of the calculations.

#### 7. POSTEMPLOYMENT HEALTH CARE AND LIFE INSURANCE BENEFITS: (Continued)

#### ACTUARIAL METHODS AND ASSUMPTIONS (Continued)

A summary of the actuarial assumptions is presented below:

	LSU System	
	Health Plan	State OGB Plan
Actuarial valuation date	July 1, 2012	July 1, 2012
Actuarial cost method	Projected Unit Credit	Projected Unit Credit
Amortization method	Level percentage of payroll	Level percentage of payroll
Amortization period	30 years	30 years
Asset valuation method	none	none
Actuarial assumptions:		
Investment rate of return	4.25% annual rate	4.00% annual rate
Projected salary increases	4.00% per annum	5.00% per annum
Healthcare inflation rate	8.50%	6.00-8.00%
	5.00% ultimate	4 50% ultimate

#### 8. PROFESSIONAL SERVICES:

Professional services included \$135,872 for economic analysis, data and forecasting. During the year ended June 30, 2013 it also included payments to the interim fiscal officer.

#### 9. DEFERRED COMPENSATION PLAN:

Certain employees of the Legislative Fiscal Office, State of Louisiana participate in the Louisiana Public Employees Deferred Compensation Plan adopted under the provisions of the Internal Revenue Code Section 457. Complete disclosures relating to the Plan are included in the separately issued audit report for the Plan, available from the Louisiana Legislative Auditor, Post Office Box 94397, Baton Rouge, Louisiana, 70804-9397.

#### 10. ESTIMATES:

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the reporting period. Actual results could differ from those estimates.

#### 11. RECONCILIATION:

The Statement of Net Position and Statement of Activities present the Legislative Fiscal Office's fund balance/net position from a fund perspective and an entity-wide perspective, using the current financial resources focus for the fund balance and the economic resources measurement focus for net position. The amounts are reconciled as follows:

Fund Balance, June 30, 2013	\$ 1,586,697
Capital assets	33,827
Compensated absences	(214,047)
Other postemployment benefits payable	(1,262,451)
Net Position, June 30, 2013	\$144,02 <u>6</u>

#### 12. RISK MANAGEMENT:

The Legislative Fiscal Office limits its exposure to risk of loss through the Office of Risk Management, a statewide insurance program. Through the payment of premiums to the program, the Legislative Fiscal Office transfers the risk of loss from theft, torts, damage to and destruction of assets, workers' compensation, errors and omissions, and natural disasters.

#### 13. FUND BALANCES:

As of June 30, 2013, the Legislative Fiscal Office has an unassigned fund balance of \$110,199. The Fund balance also includes amounts classified as assigned for the following purposes:

	General Fund
Assigned:	
Other post-employment benefits obligation	\$ 1,262,451
Compensated absences obligation	214,047
Total assigned fund balance	\$ <u>1,476,498</u>



### LEGISLATIVE FISCAL OFFICE STATE OF LOUISIANA

#### REQUIRED SUPPLEMENTARY INFORMATION STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - GENERAL FUND FOR THE YEAR ENDED JUNE 30, 2013

				Budgeted			
	-			Amounts			
				Original			
		GAAP		Differences	Budgetary		and
	_	Basis		Over (Under)	Basis	-	Final
REVENUES:							
State appropriations	\$	2,430,297	\$	- \$	2,430,297	\$	2,430,297
Other income		32		-7	32		-
Reappropriated fund balance (1)	-	-	12	1,510,066 (1)	1,510,066	82	1,510,066
Total revenues	-	2,430,329		1,510,066	3,940,395	-	3,940,363
EXPENDITURES:							
Personnel services		2,093,681		3,010 (2)	2,096,691		2,342,397
Professional services		135,872		<b>-</b> 07 of >5%	135,872		8,137
Travel		605		-	605		8,000
Operating services		28,625		<b>=</b> )	28,625		39,263
Supplies		19,079		17,500			
Capital outlay	-	38,740	1 72	<u> </u>	38,740	10_	15,000
Total expenditures	-	2,316,602		3,010	2,319,612	·	2,430,297
Excess of revenues over expenditures		113,727		1,507,056	1,620,783	-	1,510,066
Net change in fund balance		113,727		1,507,056	1,620,783		1,510,066
Fund balances - beginning		1,472,970		37,096 (3)	1,510,066		:-
Less reappropriated fund balance	_	(E)		(1,510,066) (1)	(1,510,066)	i4 <u>-</u>	(1,510,066)
Fund balances - ending	\$	1,586,697	\$	34,086 \$	1,620,783	\$	a <del>=</del>

#### Explanations of differences:

- (1) Budgets include reappropriated fund balances carried over from prior years to cover expenditures of the current year. The results of operations on a GAAP basis do not recognize these amounts as revenue since they represent prior period's excess of revenues over expenditures.
- (2) Personnel services and related benefits are budgeted only to the extent expected to be paid, rather than on the modified accrual basis.
- (3) The amount reported as "fund balance" on the budgetary basis of accounting derives from the basis of accounting used in preparing the budget. (See Note 1 for a description of the Legislative Fiscal Office's budgetary accounting method.) This amount differs from the fund balance reported in the Statement of Revenues, Expenditures and Changes in Fund Balance because of the cumulative effect of transactions such as those described above.

# LEGISLATIVE FISCAL OFFICE STATE OF LOUISIANA REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF FUNDING PROGRESS FOR OTHER POSTEMPLOYMENT BENEFIT PLANS FOR THE YEAR ENDED JUNE 30, 2013

	Actuarial Valuation <u>Date</u>	Actuarial Value of Assets (a)		Actuarial Accrued Liability (AAL) (b)		Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)		Covered Payroll (c)	UAAL as a Percentage of Covered Payroll [(b-a)/c]	
Office of Group Benefits Plan	7/1/2010	\$	:-	\$	2,344,800	\$	2,344,800	0%	\$	1,500,913	156.22%
LSU Health System Plan	7/1/2010	\$		\$	44,597	\$	44,597	0%	\$	114,680	38.89%
Office of Group Benefits Plan	7/1/2011	\$	B	\$	1,978,100	\$	1,978,100	0%	\$	1,337,465	147.90%
LSU Health System Plan	7/1/2011	\$	-	\$	87,134	\$	87,134	0%	\$	169,860	51.30%
Office of Group Benefits Plan	7/1/2012	\$	120	\$	2,021,200	\$	2,021,200	0%	\$	1,290,169	156.66%
LSU Health System Plan	7/1/2012	\$		\$	188,848	\$	188,848	0%	\$	167,883	112.49%



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A.J. DUPLANTIER JR, C.P.A. (1919-1985) FELIX J. HRAPMANN, JR, C.P.A. (1919-1990) WILLIAM R. HOGAN, JR., CPA (1920-1996) JAMES MAHER, JR, C.P.A. (1921-1999)

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

December 26, 2013

Honorable John A. Alario, Jr., Co-Chair Honorable Charles E. Kleckley, Co-Chair Legislative Budgetary Control Council State of Louisiana Baton Rouge, LA 70804

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Legislative Fiscal Office, State of Louisiana, as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the Legislative Fiscal Office, State of Louisiana's basic financial statements, and have issued our report thereon dated December 26, 2013.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Legislative Fiscal Office, State of Louisiana's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Legislative Fiscal Office, State of Louisiana's internal control. Accordingly, we do not express an opinion on the effectiveness of the Legislative Fiscal Office, State of Louisiana's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Legislative Fiscal Office, State of Louisiana's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. Under Louisiana Revised Statute 24:513, this report is distributed by the Legislative Auditor as a public document.

Duplantier, Hrapmann, Hogan & Maher, LLP

#### LEGISLATIVE FISCAL OFFICE STATE OF LOUISIANA SUMMARY SCHEDULE OF FINDINGS FOR THE YEAR ENDED JUNE 30, 2013

#### SUMMARY OF AUDITOR'S RESULTS:

- 1. The opinion issued on the financial statements of the Legislative Fiscal Office, State of Louisiana, for the year ended June 30, 2013 was unmodified.
- 2. Compliance and Other Matters

Noncompliance material to financial statements: None noted.

3. Internal Control

Material weaknesses: None noted. Significant deficiencies: None noted.

FINDINGS REQUIRED TO BE REPORTED UNDER GENERALLY ACCEPTED GOVERNMENTAL AUDITING STANDARDS:

NONE

**SUMMARY OF PRIOR YEAR FINDINGS:** 

**NONE**